



DEPARTMENT OF THE NAVY
COMMANDER, FLEET ACTIVITIES SASEBO
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Ser N00J/0896
21 Dec 20

From: Commander, Fleet Activities Sasebo
To: Active Duty and Reserve Personnel, Retirees, Military Dependents, Civilian Employees, Contractors, Host Nation Civilian Employees and Anyone with Installation Access

Subj: UPDATED PUBLIC HEALTH ORDER

Ref: (a) CFAS Public Health Order dtd 5 Nov 20
(b) USFJ Public Health Emergency Declaration for Japan dtd 18 Dec 20
(c) USFJ Force Public Health Order 21-001 dtd 2 Nov 20
(d) CNFJ/CNRJ COVID-19 Leave and Liberty Policy Update 2, dtd 17 Dec 20
(e) CNFJ/CNRJ Restriction of Movement (ROM) Guidance in Response to COVID-19 dtd 27 Jul 20

Encl: (1) CFAS Rules Governing Restriction of Movement Memorandum dtd 21 Dec 20
(2) Maps of Off-Limits Areas as of 21 Dec 20
(3) CFAS Cloth Face Coverings Policy Memorandum dtd 21 Dec 20
(4) CFAS Standard Exception to Policy Request (ETP) Form
(5) CFAS Memorandum: Distinguishing Bars and Restaurants during the COVID-19 Pandemic dtd 21 Dec 20

1. This Public Health Order (PHO) replaces reference (a) and implements the Japan-wide Public Health Emergency declared in reference (b). This updated PHO provides additional guidance for permissible activities in areas on Kyushu designated as Red on the Commander, Naval Forces Japan/Commander, Navy Region Japan (CNFJ/CNRJ) Prefectural Status Map (Map (1) of enclosure (2)). This PHO also designates specific off-limits areas within Red prefectures on the Island of Kyushu and provides additional clarification on distinguishing bars and restaurants. For convenience, updated language in this PHO appears in red text. In accordance with references (b) through (d), this updated PHO applies to all SOFA members who either have or are seeking installation access. Japanese Master Labor Contract (MLC) employees and Individual Hire Agreement (IHA) employees of the U.S. Navy are encouraged to follow this guidance to the maximum extent practicable. Uniformed personnel are required to comply and those who disobey this PHO may be punished under the Uniform Code of Military Justice (UCMJ) for violation of Article 84 and/or Article 92. Non-compliance by all other individuals that either have or desire base access may be subject to administrative measures such as curtailment, debarment or early return to the United States.

2. Contact Tracing:

a. All personnel with installation access are required to maintain a log that tracks both the locations that they visit and the people with whom they come in close contact. **This includes**

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family members and cohabitants. For purposes of this PHO, “close contact” means: i) being within six feet (two meters) of an individual for longer than 15 minutes **cumulative within a 24 hour period**, with or without **face coverings**; ii) anyone with whom a person has had physical contact while caring for, living with or visiting; iii) any time an individual visits a waiting room (data should only include duration and location, not the other individuals within the waiting room); and iv) anyone having direct contact with an individual’s secretions (e.g. being coughed on or sneezed on). **All persons subject to this PHO shall maintain 10 or fewer close contacts over the course of any given 14-day period.** Supervisors shall ensure that their personnel frequently update their logs; however, **only medical staff performing COVID-19 trace investigations shall review detailed entries.**

3. **Cloth Face Coverings.** Cloth face coverings must be worn as directed in enclosure (3).

4. **Travel, Liberty, Prohibited Activities, and Geographic Limits.**

a. General. Liberty activities, travel, and leave are authorized in all areas in Japan designated as Green or Yellow on the CNFJ/CNRJ Japan Prefecture Status Map, which is included as Map (1) in enclosure (2). Activities in these areas are subject to the restrictions listed in paragraphs (c) through (h) below. The most up-to-date version of Map (1) is available at <https://www.google.com/maps/d/viewer?mid=1niEn2uoNN8LMFO3p48ls0nFFCaG1nuFf&ll=35.94689283081735%2C134.26384692650748&z=6>. If there is a difference in Map (1) and the current map available online, the version of the map online controls. **Liberty is always subject to physical distancing, the wearing of face coverings and safety measures provided in this PHO.** In any activity, crowds of 50 or more people **must** be avoided. **Specific rules for permissible activities in Red, Yellow, and Green areas are provided below.**

b. Red Areas.

(1) **Red Areas outside of the Island of Kyushu.** Red areas outside of the Island of Kyushu in Map (1) of enclosure (2) are off limits for leave travel per reference (d). Additionally, **Red areas outside of Kyushu are not permitted for liberty travel per this PHO.** However, direct transit through Red areas **outside of Kyushu** is permitted. “Direct transit” means passing through without exiting (e.g. going through on an expressway and not exiting until transit through the prohibited area is complete; riding a train through a Red area without stopping in the area; taking a connecting flight from an airport in a Red area without entering the Red area for other activity). **Strict adherence to physical distancing and hygiene (frequent hand washing, sanitizing, etc.) must be practiced while in direct transit in Red areas.**

(2) **Red Areas on Kyushu.** Areas designated as Red on the CNFJ/CNRJ map that are on the Island of Kyushu (to include outlying islands within the prefectures like Goto Island) are off limits for leave travel per reference (d). However, **Red areas on Kyushu may be visited by personnel in a liberty status per reference (d), except for specific areas designated on Map (2) of enclosure (2).** Direct transit as defined above in section 4(b)(1) is permissible through the off limits areas. The following activities are **permissible** in Red areas on Kyushu:

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(A) Take-out service from restaurants (No dine-in off base; **on-base dine-in is permitted**);

(B) Gather in groups of **10** or fewer people (SOFA and non-SOFA);

(C) Overnight stays in hotels;

(D) Outdoor activities like hiking, swimming, kayaking, going to the beach;

(E) Private onsens **only** (public baths, onsens, and saunas prohibited);

(F) Retail shopping;

(G) Barber shops, salons (hair and nail), facials, wax/laser hair removal;

(H) Non-contact sports (golf, baseball, softball, volleyball);

(I) Amusement parks and on/off base outdoor playgrounds and skate parks;

(J) Charter / fishing boats;

(K) Home cleaning services; and

(L) Massage and chiropractic treatments.

(3) Additional Restrictions in Sasebo City **if** Nagasaki Prefecture is designated Red **and** Sasebo City is determined to be a High Risk Area. In the event that I designate Sasebo City a High Risk area, the following additional restrictions will be put in place for all persons subject to this PHO while in Sasebo City:

(A) Overnight stays in hotels are prohibited;

(B) All dine-in services (on/off base) suspended;

(C) Gatherings limited to **10 SOFA personnel** only;

(D) Non-SOFA guests are prohibited from accessing base;

(E) Taxi, bento, delivery services from off-base providers are prohibited from accessing base;

(F) All sports, contact and non-contact, are prohibited;

(G) Amusement parks, museums, indoor attractions;

(H) Charter boats are prohibited;

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- (I) Public and private onsens, baths, saunas are prohibited;
- (J) House cleaning services are prohibited;
- (K) Non-essential public transportation is prohibited; and
- (L) Massage and chiropractic treatments are permitted but require a doctor's note.

c. Yellow Areas. Within areas designated as Yellow, all activities allowed in Red areas are permitted. Additionally, the following activities are permitted in Yellow areas:

- (1) Gather in groups of 30 or fewer people (including SOFA and non-SOFA persons);
- (2) Dine-in service at restaurants off base;
- (3) Going to public onsens, public baths and saunas (face coverings should be worn except when in the water; physical distancing should be maintained to the maximum extent possible);
- (4) Tattoo parlors;
- (5) Indoor fitness, gaming and amusement facilities (e.g. bowling) (wear face coverings and practice physical distancing); and
- (6) Use of multi-purpose rooms on base.

d. Green Areas. Within Green areas, all activities allowed in Red and Yellow areas are permitted. Additionally, the following activities are permitted in Green areas:

- (1) Going to public pools (face coverings should be worn except when in the water; physical distancing should be maintained to the maximum extent possible);
- (2) Group gatherings of 50 people (SOFA and non-SOFA are treated alike); and
- (3) Participation in contact sports (basketball, flag football, soccer, martial arts) in small groups (group should not go beyond individuals' limit of 10 close contacts for 14-day period).

e. On-Base Dine-in at Restaurants. When on-base dining is permitted, non-family members may sit together; however, tables shall remain spread out. On-base restaurants shall continue to operate at 50% capacity and use markers for physical distancing while waiting in line. The same limitation of not exceeding 10 close contacts in a 14-day period applies to on-base dining just as with off-base restaurants.

f. Specific Restricted Areas. See enclosure (2) for a listing of specific off limits areas within Kyuhsu. These specific areas of Red prefectures may not be visited for leave or liberty purposes.

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g. Safety Measures for Sports. Participants in sports activities must practice strict hygiene, wear face coverings and abide by other safety measures outlined in this PHO. For baseball and softball activities, the following safety measures apply: the umpire, batter, catcher and players in the dugouts will wear face coverings, not including catcher's mask (i.e., if wearing a catcher's mask, the catcher must also have a cloth face covering underneath). MWR will supply sanitary wipes to clean bats before each use (one tub of wipes per dugout). Hand sanitizer will be in each dugout. The umpire is responsible to ensure that all persons inside the dugouts are wearing face coverings, spread out and that the ball is wiped down prior to the start of each inning. Each coach will ensure each player sanitizes their hands upon arrival to the ball field and after each return from the field. Volleyball players should physically distance as much as practicable and must wear face coverings. Players of contact sports (basketball, flag football, soccer, martial arts) shall wear masks throughout play. Players of all sports are encouraged to thoroughly wash their hands and equipment after play ceases. Sharing towels, water bottles and other personal equipment is prohibited. Contact tracing logs will be updated by all participants and each participant must ensure that they do not exceed their 10 close contacts for each 14-day period.

h. Prohibited Activities. The following activities are off limits **at all times (whether in duty, liberty, or leave status) and in all areas regardless of color designation:**

(1) Bars, izakayas, establishments which primarily serve alcohol (i.e. only incidental food service), night clubs, lounges, off-base theaters, karaoke parlors, pachinko parlors, internet cafes, billiards halls and vape shops;

(2) Festivals, concerts and music halls;

(3) Cliff Jumping, swimming or drinking alcohol in the vicinity of the Pearl Sea Resort and Saiki National Park Nagao Peninsula / Kujukushima (99 Islands) area;

(4) Close contact with persons who reside, work in or traveled from Red areas outside of Kyushu on Map (1) of enclosure (2) and persons from specifically prohibited areas on Map (2) of enclosure (2) (off limits cities in Kyushu prefectures designated as Red areas). Prohibited close contacts **do not** include: i) contact with SOFA personnel traveling to CFAS on official orders from other areas of Japan; or ii) SOFA personnel who are traveling to CFAS after satisfying ROM requirements in another area of Japan upon entry to Japan (e.g. i) contact with a Sailor sent on orders to CFAS from a U.S. installation in Japan in a Red zone is not prohibited; ii) contact with a dependent traveling back from the United States to CFAS after completing a ROM period in the Tokyo area upon reentry to Japan is not prohibited);

(5) Groups of more than four personnel in the rooms of Unaccompanied Housing; (physical distancing and face coverings must be practiced/used in any group gathering of non-family members); and

(6) Purchase of alcohol to be consumed in a public venue off base.

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Everyone should refer to current Public Affairs releases for a full list of prohibited activities and additional guidance. For guidance in understanding what constitutes a bar or establishments which primarily serve alcohol, see enclosure (5).

5. Base Access. Base Access.

a. Access Generally. SOFA personnel (including military, dependents, retirees, MLC, civilian employees and contractors) with proper base access privileges may come onboard the installation as long as have satisfied ROM requirements upon entry to Japan and are not coming from a Red area. Any SOFA personnel who enter a prohibited area as defined in this PHO after completing their initial ROM in Japan and who are not in direct transit to Sasebo must complete a ROM in accordance with paragraph (8) of this PHO and enclosure (1) before they can access CFAS, unless an Exception to Policy (ETP) is obtained in accordance with section (6). Contractors whose companies are in Red areas must also submit a detailed safety plan to access the installation. **Operational commands may impose stricter ROM requirements. Persons attached to vessels or deployable units should inquire with their direct chain of command to ascertain what additional ROM requirements must be completed.**

b. Delivery and Housekeeping Services. **As long as Nagasaki Prefecture is not Red and Sasebo is not deemed a High Risk area**, non-SOFA personnel may access base to perform delivery or housekeeping services. However, these individuals must be escorted by persons with proper base access and supervised by the sponsor at all times. Sponsors shall also be responsible for and shall ensure that their guests comply with all measures in this PHO while on base.

c. Non-SOFA Guest Access. **As long as Nagasaki Prefecture is not Red and Sasebo is not deemed a High Risk area**, non-SOFA guests may be escorted onto base by a sponsor who has proper access. The sponsor shall ensure that guests have complied with this PHO (e.g. not traveled to a Red zone, not been to night clubs, etc.) for the 14-day period preceding their desired access to base. Sponsors shall also be responsible for and shall ensure that their guests comply with all measures in this PHO while on base. Sponsors are **limited to escorting two non-SOFA guests only** at any one time. Unescorted, non-SOFA visitors with base access cards/privileges may be admitted to base, but cannot escort guests at this time.

6. Exception to Policy Request. Persons who must go to or are coming from **prohibited areas or who must have contact with a person from a prohibited area** must route a special request chit to me through their chain of command. This request must include a detailed safety plan and travel itinerary. Safety plans should include information about how the individual is currently mitigating risk of infection and how they will remain safe during transit to/from CFAS. As I review the request for an ETP, I will consult current data to determine if the desired destination or route traveled is currently a high risk area for COVID-19. If travel to a high risk area is approved, a 14-day ROM period in accordance with section (8) will be required upon return unless specified otherwise. Failure to route an ETP request may result in disciplinary or administrative action. ETP requests must use enclosure (4).

7. Public Transportation. All forms of public transportation are authorized.

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8. Restriction of Movement.


a. Enclosure (1) contains specific guidance on ROM. Compliance with this enclosure is mandatory. All persons in ROM shall sign the Acknowledgement contained therein or a NAVPERS1070/613 to the same effect.

b. ROM and PHO Violations. See paragraph 2(a)(1) of enclosure (1).

9. Status of Forces Agreement (SOFA) Member Home Business and Private Employment:

Businesses that had received permission to re-operate before the recent home-to-work restrictions need not resubmit safety plans. All businesses and new requests must submit safety plans to the installation Staff Judge Advocate office at CFAS_SJA@fe.navy.mil. Safety plans should contain at a minimum: the identity of the business/services involved, discussion of the use of face coverings and other protective gear, discussion of customer interactions and physical distancing, discussion of hygienic practices, an outline of routine cleaning processes and a plan for family/workspace separation, if applicable. All other businesses that do not allow for physical distancing remain suspended. Authorization for private employment in any location listed as a Red area in on Map (1) of enclosure (2) or that provides services prohibited in paragraph 4(g) or where safe physical distancing measures cannot be practiced is suspended.

10. It is imperative to the safety and health of our Force and mission that everyone continue to maintain the core tenants of good hygiene at all times.


D. J. ADAMS